ESA | EFTA Surveillance Authority

INTERNAL MARKET SCOREBOARD

July 2025

No. 56

EEA EFTA States

ESA | EFTA Surveillance Authority

The Internal Market aims at guaranteeing the free movement of goods, capital, services, and people across the EEA. A functioning internal market stimulates competition and trade for businesses, improves efficiency, raises quality and helps cut prices for consumers. It also improves living and working conditions for all citizens and strengthens environmental standards. The purpose of monitoring the Member States' timely compliance with EEA law is to ensure the full benefits of the EEA agreement for all stakeholders.

The transposition deficit indicates how many directives and regulations the EEA EFTA States have failed to communicate as transposed on time. In line with the European Commission's Single Market Act proposed in April 2011, ESA calls on the EEA EFTA States to limit the transposition deficit to 0.5%[1]

The incompleteness rate is an overall indicator of gaps in the EEA framework. Whenever one or more EEA States fail to transpose a directive or regulation on time, this leaves a gap, meaning that instead of covering all EEA States, the internal market remains fragmented. Consequently, the economic interests of all EEA States are affected even

The transposition deficits of the EEA EFTA States for this Scoreboard (No 56) takes into account the 810 directives and 4790 regulations considered to be internal market acts for the purposes of the EEA EFTA State's Scoreboard, and that were incorporated into the EEA Agreement and in force on 31 May 2025.[2]

This Internal Market Scoreboard (No 56) reports on the status of the EEA EFTA States only and takes into account all transposition notifications made by 10 June 2025 for directives and regulations with a transposition deadline on or before 31 May 2025.

[1] In line with the benchmark used by the European Commission (2011 Communication on the Single Market Act and Single Market at 30 Communication 2023), ESA calls on the EEA EFTA States to limit the transposition deficit to 0.5%

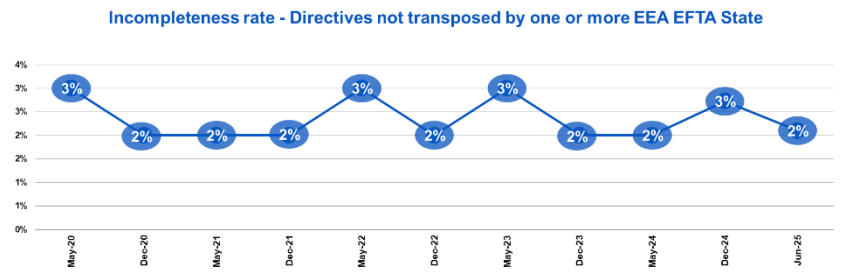
[2] The number of acquis in force in the EEA Agreement as at 1 June 2025 stands at 9852 (850 Directives, 5391 Regulations, and 3611 Decisions / Other). For the purposes of the Internal Market Scoreboard, a number of acts in force under the EEA Agreement are excluded from the overall Scoreboard figures, such as acts relating to Protocols 31 and 47, and legislation correcting an EU language version, as these are not considered to be internal market acts for the purposes of the EEA EFTA States' Scoreboard.

Transposition deficit – Directives

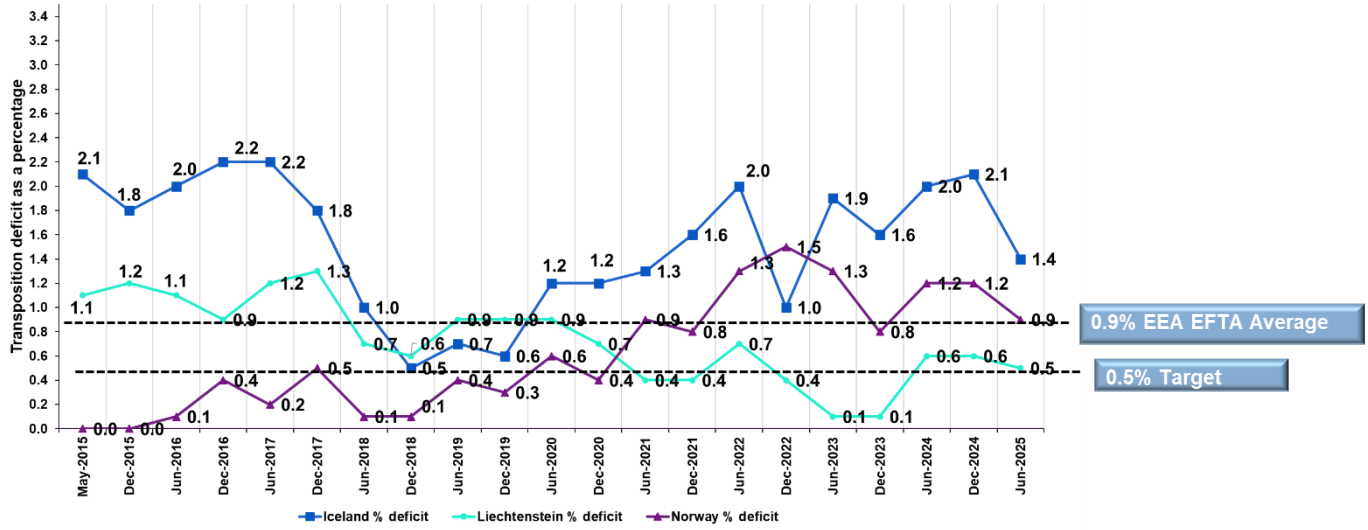
Average Transposition deficit for directives[3] for the EEA EFTA States decreased from 1.3% to 0.9%.

Incompleteness rate

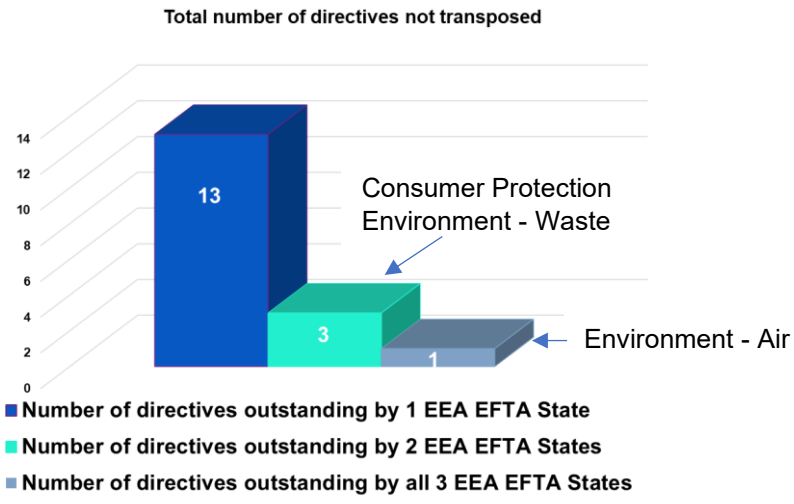
2% = 17 Directives (Last Scoreboard 22)



58% of all outstanding Directives fall in the Environment, Financial Services, and Consumer Protection sectors



EFTA States' transposition deficit over the past 10 years - Directives



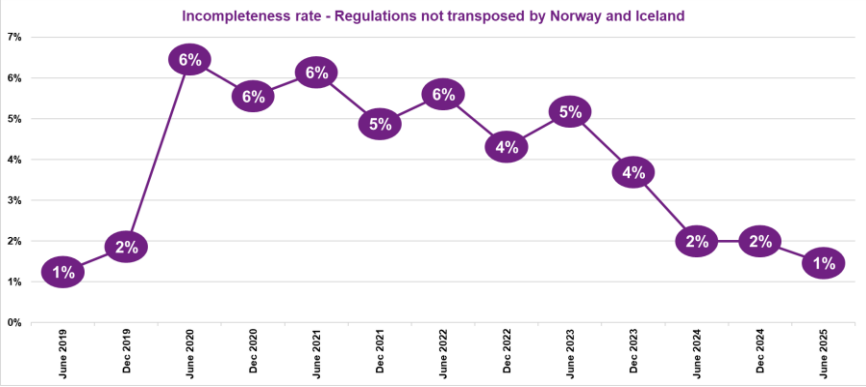
[3] The findings regarding the transposition deficits of the EEA EFTA States take into account the 810 internal market relevant directives that were incorporated into the EEA Agreement and in force on 31 May 2025.

Transposition deficit – Regulations[4]

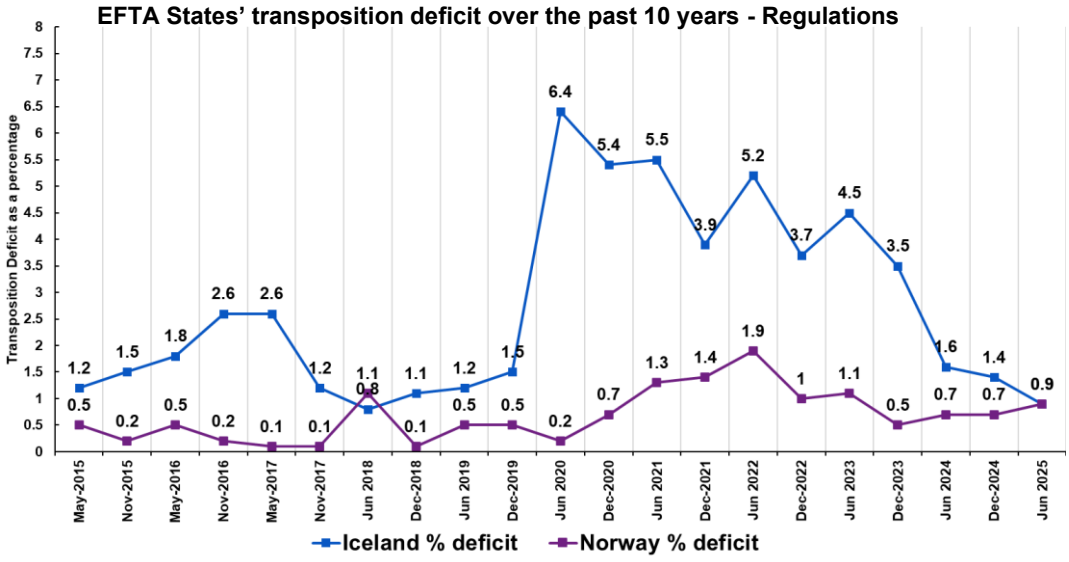
Average Transposition deficit (*Norway & Iceland only*) for regulations[5] for the EEA EFTA States decreased from 1.1% to 0.9%

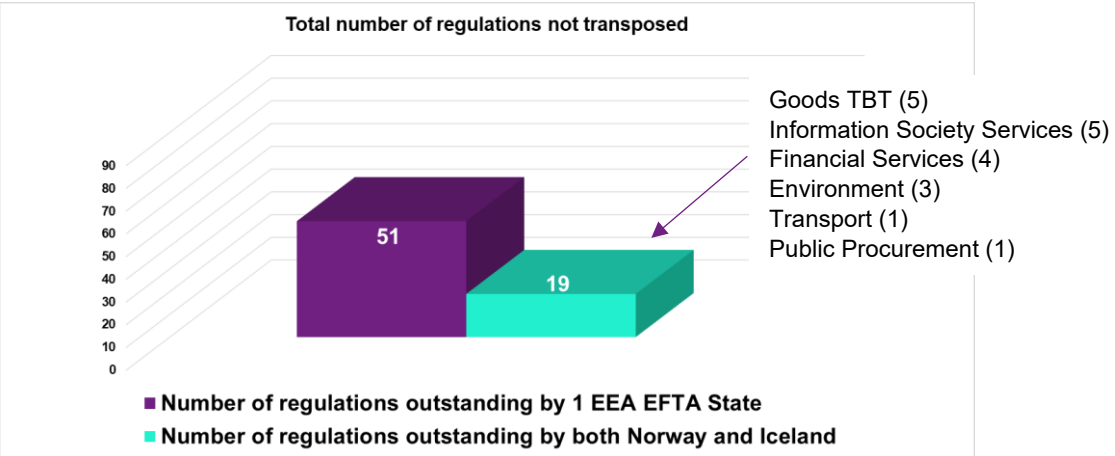
Incompleteness rate

1% = 70 Regulations (Last Scoreboard 78)



47% of outstanding Regulations not transposed by both Iceland and Norway fall in the Goods TBT and Transport sectors





4 Pursuant to its monistic legal tradition, regulations become part of Liechtenstein's internal legal order once they have been incorporated into the EEA Agreement through an EEA Joint Committee decision and are published. Iceland and Norway are, on the other hand, obliged to adopt legal measures in order to make regulations "as such" part of their internal legal orders.

5 On 31 May 2025, 4790 internal market relevant regulations incorporated into the EEA Agreement were in force.

Iceland

Transposition Deficit - Directives

- 1.4% (down from 2.1%)

Overdue Directives

- 11 (last Scoreboard: 17) - 4 are more than 2 years overdue / All 11 directives also outstanding at the last Scoreboard

Problematic Sectors

- Environment and Consumer Protection - 3 Directives outstanding each

Average Delay

- 23.8 months (last Scoreboard: 15.9 months)

Transposition Deficit - Regulations

- 0.9% (down from 1.4%)

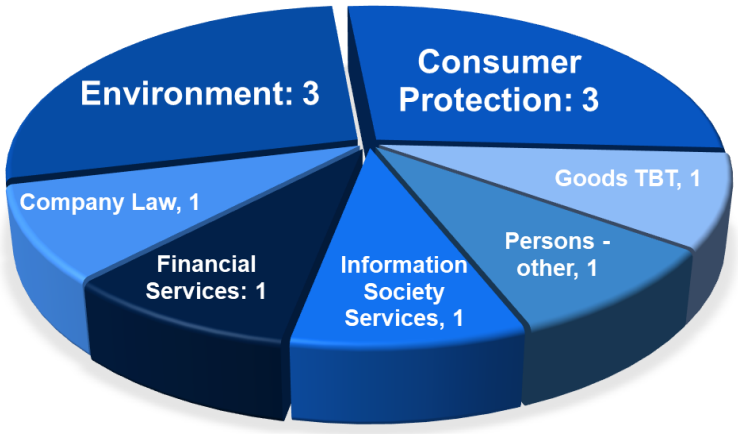
Overdue Regulations

- 44 (last Scoreboard: 65)

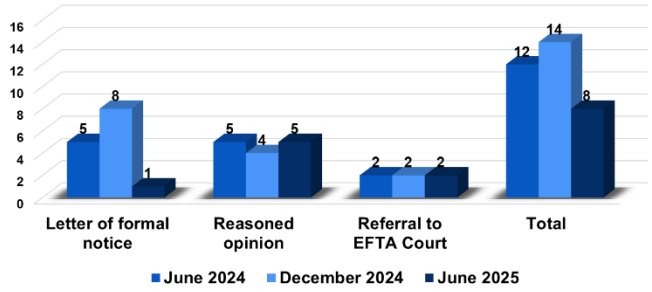
Problematic Sectors

- Goods TBT - 10 regulations outstanding
- Environment, Company Law and Transport - 7 regulations outstanding each

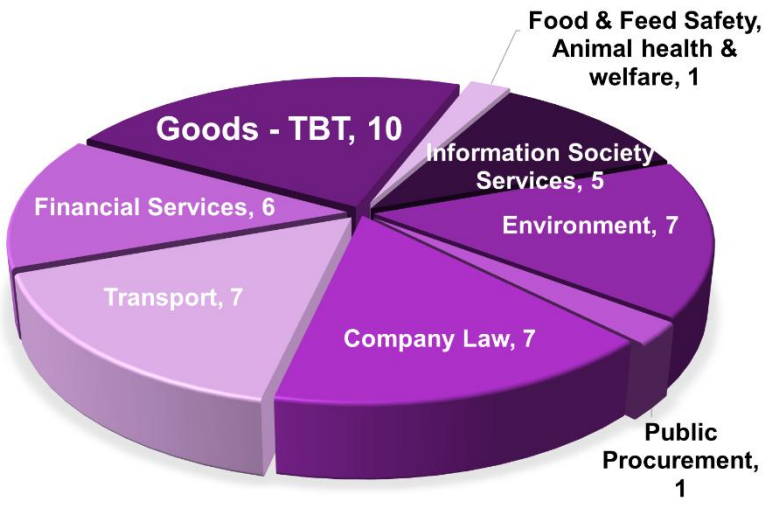
Iceland – 11 Directives outstanding



Iceland
Number of open infringement cases due to non-transposition of directives



Iceland – 44 Regulations outstanding



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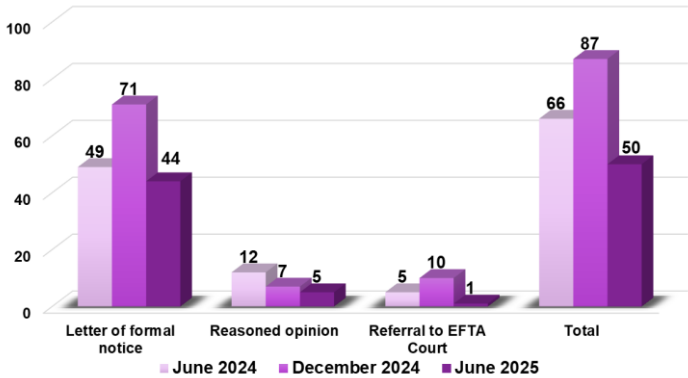


Liechtenstein

Transposition Deficit - Directives

- 0.5% (down from 0.6%)

Overdue Directives

- 4 (last Scoreboard: 5) - none more than 2 years overdue / All four directives also outstanding at the last Scoreboard

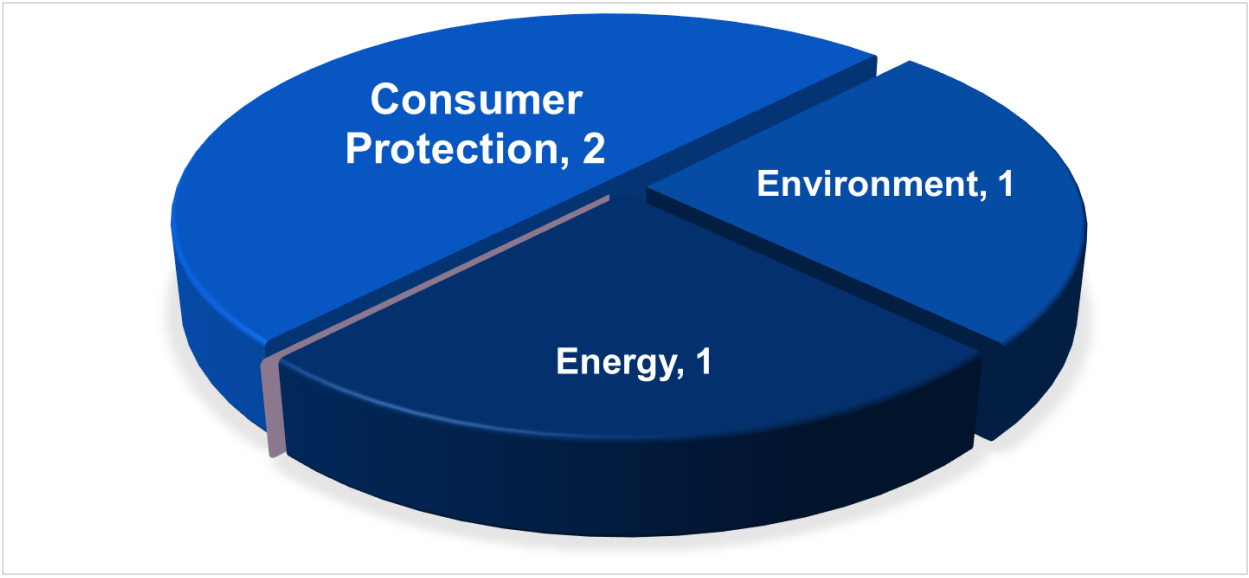
Problematic Sectors

- Consumer Protection - 2 directives outstanding
- Environment and Energy - 1 directive outstanding each

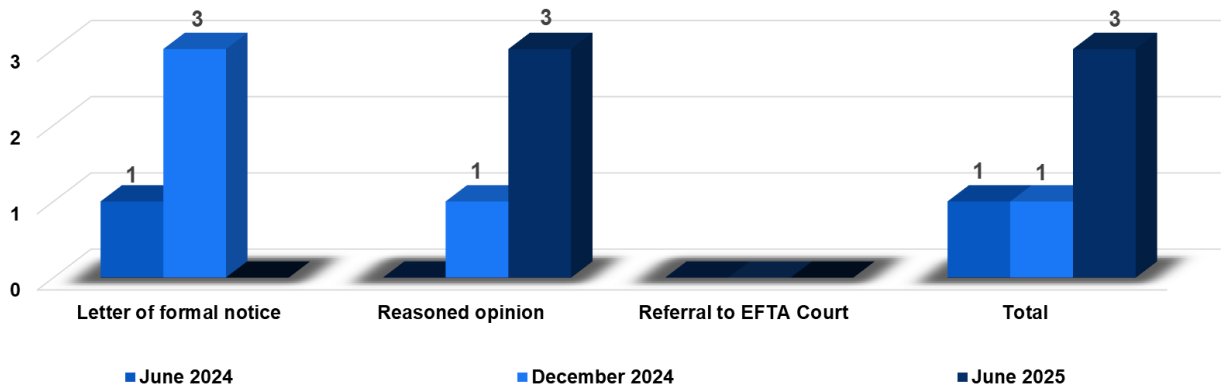
Average Delay

- 16 months (last Scoreboard: 9.6 months)

Liechtenstein – 4 Directives outstanding



Liechtenstein
Number of open infringement cases due to non-transposition of directives



Norway

Transposition Deficit - Directives

- 0.9% (down from 1.2%)

Overdue Directives

- 7 (last Scoreboard: 10) - 2 more than 2 years overdue / 6 also outstanding at the last Scoreboard

Problematic Sectors

- Environment - 4 directives outstanding

Average Delay

- 27.3 months (last Scoreboard:16.6 months)

Transposition Deficit - Regulations[4]

- 0.9% (up from 0.7%)

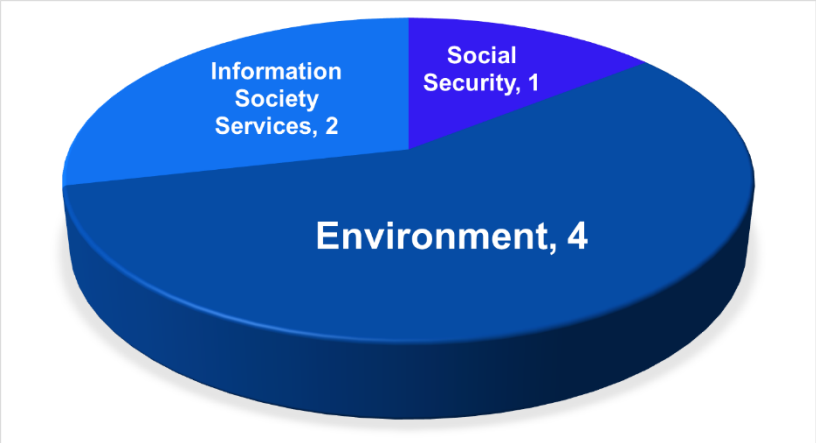
Overdue Regulations

- 45 (last Scoreboard: 31)

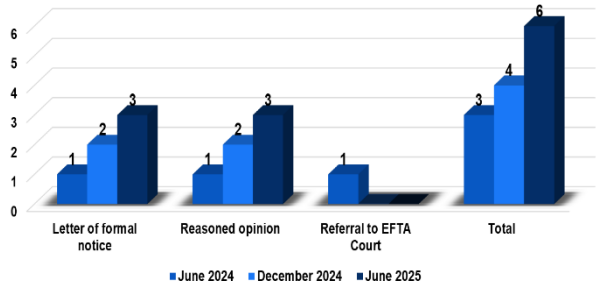
Problematic Sectors

- Goods TBT - 17 regulations outstanding
- Information Society Services - 8 of regulations outstanding

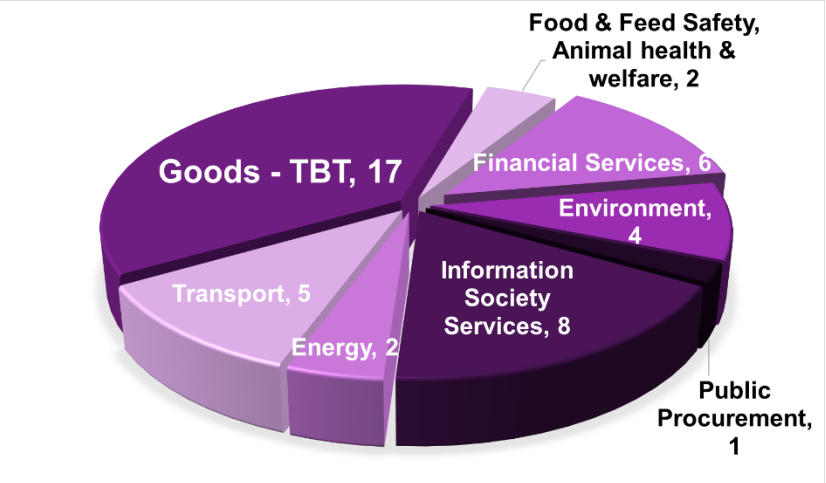
Norway – 7 Directives outstanding



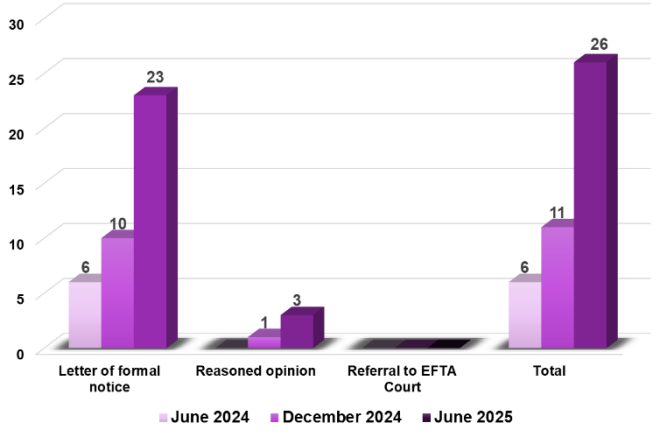
Norway
Number of open infringement cases due to non-transposition of directives



Norway – 45 Regulations outstanding



Norway
Number of open infringement cases due to non-transposition of regulations



EFTA Surveillance Authority
Avenue des Arts 19H
1000 Brussels
Belgium

T: +32 2 286 18 11
www.eftasurv.int

@eftasurv.int

@eftasurv

/eftasurv

/eftasurv